

JAN 23 1997

Refer to Legislative Secretary

The Honorable Antonio R. Unpingco Speaker Twenty-Fourth Guam Legislature Guam Legislature Temporary Building 155 Hesler Street Agana, Guam 96910

RE: OVERRIDE OF SB765 BY TWENTY-THIRD GUAM LEGISLATURE.

Dear Speaker Unpingco:

Enclosed please a copy of Substitute Bill No. 765, vetoed by the Governor on December 31, 1996 and apparently overridden by the Twenty-Third Guam Legislature on January 5, 1997. The bill is entitled: "AN ACT TO CREATE THE COMMISSION ON DECOLONIZATION FOR THE IMPLEMENTATION AND EXERCISE OF CHAMORRO SELF-DETERMINATION".

This bill was never transmitted to the Governor by the Speaker of the Twenty-Third Guam Legislature during that Legislature's term of office.

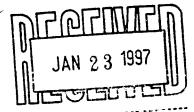
It was subsequently received at the Governor's Office under certification and signature of Senator Ted S. Nelson on January 15, 1997.

If SB765 was properly enacted into law, it has been designated as Public Law No. 23-147.

Very truly yours,

C. Gutierrez Carl T. Governor of Guam

Attachment 000030



Office of the Speaker ANTONIQ A UNPINGCO Date: Time: Rec'd Pres harkne Print Name:

OFFICE OF THE LEGISLATIVE SECRETARY SEN. MANK FORRES

Post Office Box 2950, Agana, Guam 96910 • (671)472-8931 • Fax: (671)477-GUAM

### TWENTY-THIRD GUAM LEGISLATURE 1996 (SECOND) Regular Session

## CERTIFICATION OF PASSAGE OF AN ACT TO THE GOVERNOR

This is to certify that Substitute Bill No. 765 (LS), "AN ACT TO CREATE THE COMMISSION ON DECOLONIZATION FOR THE IMPLEMENTATION AND EXERCISE OF CHAMORRO SELF-DETERMINATION", returned to the Legislature without approval of the Governor, was reconsidered by the Legislature and after such reconsideration, the Legislature did, on the 5th day of January, 1997, agree to pass said bill notwithstanding the objection of the Governor by a vote of sixteen (16) members.

TED S. NELSON Acting Speaker

Attested:

JUDITH WON PAT-BORJA Senator and Legislative Secretary

This Act was received by the Governor this  $15^{-1}$  day of  $3a^{-1}$  and  $136^{-1}$  day of  $3a^{-1}$  and  $136^{-1}$  o'clock P. M.

Assistant Staff Officer Governor's Office

Public Law No. <u>23–147</u>

## TWENTY-THIRD GUAM LEGISLATURE 1996 (SECOND) Regular Session

Bill No. 765 As substituted by the author

Introduced by:

1

H. A. Cristobal

AN ACT TO CREATE THE COMMISSION ON DECOLONIZATION FOR THE IMPLEMENTATION AND EXERCISE OF CHAMORRO SELF-DETERMINATION.

BE IT ENACTED BY THE PEOPLE OF THE TERRITORY OF GUAM:

Statement of Legislative Findings and Purpose. The 2 Section 1. Legislature recognizes that all the people of the territory of Guam have 3 democratically expressed their collective will and has recognized and 4 approved the inalienable right of the Chamorro people to self-determination. 5 This includes the right to ultimately decide the future political status of the 6 territory of Guam as expressed in Section 102 (a) of the draft Commonwealth 7 Act, as approved by the people of Guam in a plebiscite held in September 8 1988. Consistent with this intent, the people of Guam have petitioned the 9 United States Congress to also recognize this inalienable right on behalf of 10 the American people. Noting that it has been almost nine (9) years since the 11 people of Guam have transmitted the draft Commonwealth Act to the federal 12 government and that Section 102 (a) has been significantly changed to 13 warrant rejection of this section of the document, the Legislature, in the 14 interest of the will of the people of Guam, desirous to end colonial 15 discrimination and address long-standing injustice of a people does, hereby, 16

establish the Commission on Decolonization for the Implementation and
 Exercise of Chamorro Self-Determination.

3

Section 2. Definitions.

4 (a) Self-Determination. Freedom of a people to determine the
5 way in which they shall be governed and whether or not they shall be self6 governed.

7 (b) Chamorro people of Guam. All inhabitants of Guam in
8 1898 and their descendants who have taken no affirmative steps
9 to preserve or acquire foreign nationality.

Section 3. Legal and Moral Basis. The following documents provide 10 and support the moral and legal basis for Chamorro Self-Determination: the 11 1898 Treaty of Peace between the United States and Spain; Chapter XI of the 12 United Nations Charter; United States yearly reports to the United Nations 13 on the Non Self-Governing Territory of Guam; 1950 Organic Act of Guam; 14 UN Resolution 1541 (XV); UN Resolution 1514 (XV); Sec. 307 (a) of the 15 United States Immigration and Nationality Act; Part I, Article 1, Paragraph 1 16 and 3 of the International Covenant on Civil and Political Rights. 17

Section 4. Creation and Membership of Commission. There is 18 established a Commission on Decolonization for the Implementation and 19 Exercise of Chamorro Self-Determination for the people of Guam which 20 shall be composed of (10) members including the Chairperson. The Governor 21 shall serve as the Chairperson of the Commission. Three (3) members of the 22 Commission shall be appointed by the Governor, of which (2) shall be 23 members of Chamorro rights organizations; three (3) members of the 24 Legislature, of which one (1) shall be a member of and be selected by, the 25 Legislature's minority, one (1) member to be the Chairperson of the 26

Committee on Federal and Foreign Affairs, and one (1) to be appointed by the 1 Speaker, who may appoint self; and one (1) member of the Mayors' Council 2 shall be appointed by the Mayors' Council; one (1) member to represent the 3 judiciary to be appointed by the Presiding Judge; and one (1) member to 4 represent the youth of Guam to be appointed by the Speaker of the Youth 5 Congress from among the qualified members of the Congress or he may 6 appoint self. The Commission shall choose a vice-chairperson from among 7 the members of the Commission. No person shall be eligible to serve as a 8 member of the Commission unless he or she shall be a citizen of the United 9 States qualified to vote on Guam. Members (except for the Chairman) shall 10 serve throughout the life of the Commission and shall elect among 11 themselves a Vice-Chairman who shall serve as Chairman in the absence of 12 the Governor. Vacancies in the membership shall be filled in the same manner 13 14 as the original appointment.

Section 5. Function. The general purpose of the Commission on Decolonization is to ascertain the desire of the Chamorro people of Guam as to their future political relationship with the United States. Once the desire of the Chamorro people of Guam is ascertained, the Commission shall transmit that desire to the President and Congress of the United States and the Secretary General of the United Nations.

Section 6. Creation of Task Forces. The Commission shall create three (3) Task Forces. Each task force shall be composed of seven (7) members, appointed by the Commission, who are advocates for the status for which they are appointed. The three task forces are: (1) Independence Task Force; (2) Free Association Task Force; and (3) Statehood Task Force.

1 Section 7. Function of Task Forces. The three task forces shall draw 2 upon the resources of the Commission on Decolonization, and no later than 3 four (4) months from the date of their appointment, after conducting an 4 extensive study, including input from the general public, each task force shall 5 present a position paper to the Commission on its respective political status 6 option for Guam.

Section 8. Office and Employees of the Commission. Considering that
the majority of the activities of the Commission on Self-Determination have
been fulfilled, the office and employees of the Commission on SelfDetermination shall also serve as the office and employees of the
Commission on Decolonization.

Section 9. Public Information Program. The Commission, in
 conjunction with the Commission's task forces shall conduct an extensive
 public education program, throughout the island, based on the position
 papers submitted by each task force.

Section 10. Plebiscite Date and Voting Ballot. At the next Primary election, the Guam Election Commission, or any successors to it, shall conduct a political status plebiscite at which the following question shall be asked of the Chamorro people entitled to vote:

20 "In recognition of your right to self-determination, which of
21 the following political status options do you favor?" (Mark
22 ONLY ONE):

1.Independence( )2.Free Association( )3.Statehood( )

23

24

25

Section 11. Run-off Plebiscite. If one political status does not receive the
 majority votes cast in the above plebiscite, a run-off plebiscite shall be held
 sixty (60) days from the date thereof between the two (2) political status
 options receiving the highest number of votes.

Section 12. General Powers of the Commission. The Commission on
Decolonization shall have, and may exercise, the following general powers in
carrying out the activities of the Commission :

- 8 (a) To acquire, in any lawful manner, any property real and 9 personal, mixed, tangible or intangible - to hold, maintain, use 10 and operate the same; and to sell, lease or otherwise dispose of 11 the same, whenever any of the foregoing transactions are 12 deemed necessary or appropriate to the conduct of the 13 activities authorized by this Chapter, and on such terms as may 14 be prescribed by the Commission.
- (b) To enter and perform such contracts, cooperative agreements or 15 other transactions with any person, firm, association, 16 corporation or any agency and instrumentality of the 17 government of Guam or the United States or any country, 18 state, territory or the United Nations, or any subdivision 19 thereof, as may be deemed necessary or appropriate to the 20 conduct of the activities authorized on this Chapter, and on 21 such terms as may be prescribed by the Commission. 22
- (c) To execute all instruments necessary or appropriate in any of its
   functions.
- (d) To appoint, without regard to the provisions of the Personnel
   and Compensation Laws, such officers, agents, attorneys,

consultants and employees as may be necessary for the conduct 1 of business of the Commission; to delegate to them such 2 powers and to prescribe for them such duties as may be deemed 3 appropriate by the Commission; to fix and pay such 4 compensation to them for their services as the Commission 5 may determine, without regard to the provisions of the 6 Personnel and Compensation Laws. In the appointment of 7 officials and the selection of employees, agents and consultants 8 for the Commission, no political test or qualification shall be 9 permitted or given consideration, but all such appointments 10 shall be given and made on the basis of merit and knowledge. 11 The Commission shall give due consideration to residents of 12 Guam in the selection of its officials, attorneys, agents, 13 consultants and employees. 14

(e) To accept gifts or donations of services, or of property - real, personal or mixed, tangible or intangible - in aid of any of the activities authorized by this Chapter.

15

16

17

(f) To adopt rules and regulations governing operations of the
 Commission and to take such other action as may be necessary
 or appropriate to carry out the powers and duties herein
 specified or hereafter granted to or imposed upon it.

Section 13. Commission on Self-Determination. Nothing in this Act
 shall preclude the activities of the Commission on Self-Determination.

Section 14. Repository for Commission Documents. The Nieves Flores
 Memorial Library shall be the depository of all public records and materials
 pertaining to political status of the territory of Guam. The Commission on

- 1 Decolonization and its Office shall transfer all of its official public documents
- 2 upon completion of its work to such depository.

-

TWEN -T:-IIRD GUAM LECELATURE herden 1996 (SECOND) Regular Session Date: 1/5/97

4

## **VOTING SHEET**

Bill No. 13 765 Resolution No.

Question: Notwith familing the March adam 12 fo

NAME	<u>YEAS</u>	<u>NAYS</u>	NOT <u>VOTING/</u> Abstained	ABSENT/ OUT DURING ROLL CALL
ADA, Thomas C. /	V			
AGUON, John P.				
BARRETT-ANDERSON, Elizabeth /		~		
BLAZ, Anthony C.	$\checkmark$			
BROWN, Joanne S. /				
CAMACHO, Felix P.	~			
CHARFAUROS, Mark C	$\checkmark$			
CRISTOBAL, Hope A.				
FORBES, MARK	V			
LAMORENA, Alberto C., V	~			
LEON GUERRERO, Carlotta	~		·	
LEON GUERRERO, Lou	~			
NELSON, Ted S.	~			
ORSINI, Sonny L.				the second second
PANGELINAN, Vicente C	~			Locale
PARKINSON, Don	-			
SAN AGUSTIN, Joe T.				
SANTOS, Angel L. G.	V			
SANTOS, Francis E.				
UNPINGCO, Antonio R.				
WONPAT-BORJA, Judith	~			

TOTAL

16\_1\_0\_

CERTIFIED TRUE AND CORRECT:

**Recording Secretary** 



**DEC 3 1 1996** 

The Honorable Don Parkinson Speaker Twenty-Third Guam Legislature Guam Legislature Temporary Building 155 Hesler Street Agana, Guam 96910

	OFFICE OF THE SPEAKER
Date:	6-31-64
1000	- B-JPM
Lincel	ved by: Kinh
krini	Name: Cherry Gumabon

Dear Mr. Speaker:

Enclosed please find Substitute Bill No. 765 (LS), "AN ACT TO CREATE THE COMMISSION ON DECOLONIZATION FOR THE IMPLEMENTATION AND EXERCISE OF CHAMORRO SELF-DETERMINATION", which I have vetoed.

This legislation undermines the work of the Commission on Self Determination, which at this time is bringing to a close lengthy and intense negotiations with the Clinton Administration on the provisions of the Commonwealth Draft Act.

The Commission on Decolonization proposed by this legislation would have duplicative powers already given in previous legislation to the Commission on Self Determination. It also appears that the proposed Commission on Decolonization would be starting the same process over again, assessing public interest in independence, free association, and statehood as possible political status destinations for Guam. Interestingly, the political status of commonwealth is omited.

Should the current status negotiations fail to yield some positive results very soon, legislation will need to be considered which outlines Guam's future course of action and which takes into account the current wishes of Guam's people. Passing this particular legislation at this time is premature and unproductive.

A copy of Governor's message and the bill have also been delivered to the Office of the Legislative Secretary.

Very truly yours,

Redall.

Madeleine Z. Bordallo Acting Governor of Guam

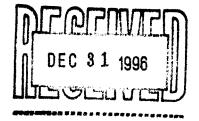
Attachment 231609

OFFICE OF THE	LEGISLATIVE SECRETARY					
ACKNOWLEDGMENT RECEIPT						
Received By_	peccf-					
Time	12:55 pm					
Date	12/31/96					

Post Office Box 2950, Agana, Guam 96910 • (671)472-8931 • Fax: (671)477-GUAM

OFFICE OF THE GOVERNOR TERRITORY OF GUAM

DEC 3 1 1996



The Honorable Hope A. Cristobal Acting Legislative Secretary Twenty-Third Guam Legislature Guam Legislature Temporary Building 155 Hesler Street Agana, Guam 96910

Dear Madame Legislative Secretary:

Enclosed please find a copy of Governor's message and copy of Substitute Bill No. 765 (LS), "AN ACT TO CREATE THE COMMISSION ON DECOLONIZATION FOR THE IMPLEMENTATION AND EXERCISE OF CHAMORRO SELF-DETERMINATION", which I have vetoed.

Governor's message and the original bill have been delivered to the Office of the Speaker.

Very truly yours,

Earlall

Madeleine Z. Bordallo Acting Governor of Guam

Attachments

231617 fame as Doc. No. 231609) for file purposes mey Jame as De

OFFICE OF THE LEGISLATIVE SECRETARY						
ACKNOWLEDGMENT RECEIPT						
Received By Millfre						
Time						
Date 12/31/96						

Post Office Box 2950, Agana, Guam 96910 • (671)472-8931 • Fax: (671)477-GUAM



#### CERTIFICATION OF PASSAGE OF AN ACT TO THE GOVERNOR

This is to certify that Substitute Bill No. 765 (LS), "AN ACT TO CREATE THE COMMISSION ON DECOLONIZATION FOR THE IMPLEMENTATION AND EXERCISE OF CHAMORRO SELF-DETERMINATION," was on the 13th day of December, 1996, duly and regularly passed.

Attested!

DON PARKINSON Speaker

SONNY LUJAN ORSINI Senator and Acting Legislative Secretary

This Act was received by the Governor this  $/_{9/m}$  day of  $\underline{December}$ , 1996, at  $/_{...,20}$  o'clock  $\underline{9}$ .M.

Assistant Staff Officer Governor's Office

**APPROVED:** MADELEINE Z. BORDALLO Acting Governor of Guam Date: Public Naw No. \_



#### TWENTY-THIRD GUAM LEGISLATURE 1996 (SECOND) Regular Session

Bill No. 765 As substituted by the author

Introduced by:

H. A. Cristobal

AN ACT TO CREATE THE COMMISSION ON DECOLONIZATION FOR THE IMPLEMENTATION AND EXERCISE OF CHAMORRO SELF-DETERMINATION.

## **BE IT ENACTED BY THE PEOPLE OF THE TERRITORY OF GUAM:**

2 Section 1. Statement of Legislative Findings and Purpose. The Legislature recognizes that all the people of the territory of Guam have 3 4 democratically expressed their collective will and has recognized and approved the inalienable right of the Chamorro people to self-determination. 5 This includes the right to ultimately decide the future political status of the 6 7 territory of Guam as expressed in Section 102 (a) of the draft Commonwealth Act, as approved by the people of Guam in a plebiscite held in September 8 9 1988. Consistent with this intent, the people of Guam have petitioned the United States Congress to also recognize this inalienable right on behalf of 10 the American people. Noting that it has been almost nine (9) years since the 11 12 people of Guam have transmitted the draft Commonwealth Act to the federal government and that Section 102 (a) has been significantly changed to 13 warrant rejection of this section of the document, the Legislature, in the 14 interest of the will of the people of Guam, desirous to end colonial 15 discrimination and address long-standing injustice of a people does, hereby, 16

establish the Commission on Decolonization for the Implementation and
 Exercise of Chamorro Self-Determination.

3 Section 2. Definitions.

4 (a) self-determination. Freedom of a people to determine the
5 way in which they shall be governed and whether or not they shall be self6 governed.

7 (b) Chamorro people of Guam. All inhabitants of Guam in
8 1898 and their descendants who have taken no affirmative steps
9 to preserve or acquire foreign nationality.

Section 3. Legal and Moral Basis. The following documents provide 10 and support the moral and legal basis for Chamorro Self-Determination: the 11 1898 Treaty of Peace between the United States and Spain; Chapter XI of the 12 United Nations Charter; United States yearly reports to the United Nations 13 on the Non Self-Governing Territory of Guam; 1950 Organic Act of Guam; 14 UN Resolution 1541 (XV); UN Resolution 1514 (XV); Sec. 307 (a) of the 15 16 United States Immigration and Nationality Act; Part I, Article 1, Paragraph 1 and 3 of the International Covenant on Civil and Political Rights. 17

18 Section 4. Creation and Membership of Commission. There is 19 established a Commission on Decolonization for the Implementation and Exercise of Chamorro Self-Determination for the people of Guam which 20 21 shall be composed of (10) members including the Chairperson. The Governor 22 shall serve as the Chairperson of the Commission. Three (3) members of the Commission shall be appointed by the Governor, of which (2) shall be 23 members of Chamorro rights organizations; three (3) members of the 24 Legislature, of which one (1) shall be a member of and be selected by, the 25 Legislature's minority, one (1) member to be the Chairperson of the 26

1 Committee on Federal and Foreign Affairs, and one (1) to be appointed by the Speaker, who may appoint self; and one (1) member of the Mayors Council 2 shall be appointed by the Mayors Council; one (1) member to represent the 3 judiciary to be appointed by the Presiding Judge; and one (1) member to 4 represent the youth of Guam to be appointed by the Speaker of the Youth 5 6 Congress from among the qualified members of the Congress or he may appoint self. The Commission shall choose a vice-chairperson from among 7 the members of the Commission. No person shall be eligible to serve as a 8 member of the Commission unless he or she shall be a citizen of the United 9 States qualified to vote on Guam. Members (except for the Chairman) shall 10 serve throughout the life of the Commission and shall elect among 11 themselves a Vice-Chairman who shall serve as Chairman in the absence of 12 the Governor. Vacancies in the membership shall be filled in the same manner 13 as the original appointment. 14

15 Section 5. Function. The general purpose of the Commission on 16 Decolonization is to ascertain the desire of the Chamorro people of Guam as 17 to their future political relationship with the United States. Once the desire 18 of the Chamorro people of Guam is ascertained, the Commission shall 19 transmit that desire to the President and Congress of the United States and 20 the Secretary General of the United Nations.

Section 6. Creation of Task Forces. The Commission shall create three (3) Task Forces. Each task force shall be composed of seven (7) members, appointed by the Commission, who are advocates for the status for which they are appointed. The three task forces are: (1) Independence Task Force; (2) Free Association Task Force; and (3) Statehood Task Force.

\*\*\*\*

Section 7. Function of Task Forces. The three task forces shall draw upon the resources of the Commission on Decolonization, and no later than four (4) months from the date of their appointment, after conducting an extensive study, including input from the general public, each task force shall present a position paper to the Commission on its respective political status option for Guam.

Section 8. Office and Employees of the Commission. Considering that
the majority of the activities of the Commission on Self-Determination have
been fulfilled, the office and employees of the Commission on SelfDetermination shall also serve as the office and employees of the
Commission on Decolonization.

12 Section 9. Public Information Program. The Commission, in 13 conjunction with the Commission's task forces shall conduct an extensive 14 public education program, throughout the island, based on the position 15 papers submitted by each task force.

Section 10. Plebiscite Date and Voting Ballot. At the next Primary election, the Guam Election Commission, or any successors to it, shall conduct a political status plebiscite at which the following question shall be asked of the Chamorro people entitled to vote:

- 20 "In recognition of your right to self-determination, which of
  21 the following political status options do you favor?" (Mark
  22 ONLY ONE):
- 231.Independence( )242.Free Association( )253.Statehood( )

Section 11. Run-off Plebiscite. If one political status does not receive the majority votes cast in the above plebiscite, a run-off plebiscite shall be held sixty (60) days from the date thereof between the two (2) political status options receiving the highest number of votes.

· · · -

Section 12. General Powers of the Commission. The Commission on
Decolonization shall have, and may exercise, the following general powers in
carrying out the activities of the Commission :

- 8 (a) To acquire, in any lawful manner, any property real and 9 personal, mixed, tangible or intangible - to hold, maintain, use 10 and operate the same; and to sell, lease or otherwise dispose of 11 the same, whenever any of the foregoing transactions are 12 deemed necessary or appropriate to the conduct of the 13 activities authorized by this Chapter, and on such terms as may 14 be prescribed by the Commission.
- 15 (b) To enter and perform such contracts, cooperative agreements or 16 other transactions with any person, firm, association, 17 corporation or any agency and instrumentality of the government of Guam or the United States or any country, 18 state, territory or the United Nations, or any subdivision 19 thereof, as may be deemed necessary or appropriate to the 20 conduct of the activities authorized on this Chapter, and on 21 22 such terms as may be prescribed by the Commission.
- (c) To execute all instruments necessary or appropriate in any of its
   functions.
- (d) To appoint, without regard to the provisions of the Personnel
   and Compensation Laws, such officers, agents, attorneys,

1 consultants and employees as may be necessary for the conduct of business of the Commission; to delegate to them such 2 powers and to prescribe for them such duties as may be deemed 3 appropriate by the Commission; to fix and pay such 4 compensation to them for their services as the Commission 5 may determine, without regard to the provisions of the 6 7 Personnel and Compensation Laws. In the appointment of officials and the selection of employees, agents and consultants 8 9 for the Commission, no political test or qualification shall be permitted or given consideration, but all such appointments 10 shall be given and made on the basis of merit and knowledge. 11 The Commission shall give due consideration to residents of 12 Guam in the selection of its officials, attorneys, agents, 13 consultants and employees. 14 15 (e) To accept gifts or donations of services, or of property - real,

- 16 personal or mixed, tangible or intangible in aid of any of the 17 activities authorized by this Chapter.
- (f) To adopt rules and regulations governing operations of the
   Commission and to take such other action as may be necessary
   or appropriate to carry out the powers and duties herein
   specified or hereafter granted to or imposed upon it.

Section 13. Commission on Self-Determination. Nothing in this Act
 shall preclude the activities of the Commission on Self-Determination.

Section 14. Repository for Commission Documents. The Nieves Flores
 Memorial Library shall be the depository of all public records and materials
 pertaining to political status of the territory of Guam. The Commission on



- 1 Decolonization and its Office shall transfer all of its official public documents
- 2 upon completion of its work to such depository.

۲

.-



-----

1996 (SECOND) Regular Sesion

Date 12/13/96

## VOTING SHEET

Bill No. 765 Resolution No.

Question: \_\_\_\_

NAME	YEAS	NAY5	<u>NOT</u> <u>VOTING/</u> ABSTAINED	<u>ABSENT/</u> OUT DURING ROLL CALL
ADA, Thomas C.	V		<u> </u>	KOLL CALL
AGUON, John P. J				
BARRETT-ANDERSON, Elizabeth /	V			
BLAZ, Anthony C.				
BROWN, Joanne S.				
CAMACHO, Felix P.	V			
CHARFAUROS, Mark C				
CRISTOBAL, Hope A.				
FORBES, MARK				
LAMORENA, Alberto C., V				
LEON GUERRERO, Carlotta	~			
LEON GUERRERO, Lou				
NELSON, Ted S.	~			
ORSINI, Sonny L.				
PANGELINAN, Vicente C /	$\checkmark$			
PARKINSON, Don	~			
SAN AGUSTIN, Joe T.	~			
SANTOS, Angel L. G.	4			
SANTOS, Francis E.	-			
UNPINGCO, Antonio R.				- Excuser
WONPAT-BORJA, Judith	$\checkmark$			
	~	<u>!</u> !	I	

TOTAL

20 0 0

CERTIFIED TRUE AND CORRECT:

Recording Secretary



## Senator Hope Alvarez Cristobal

Twenty-Third Guam Legislature Chairperson, Committee on Federal and Foreign Affairs

November 26, 1996

Honorable Don Parkinson Speaker Twenty-Third Guam Legislature 155 Hesler St. Agana, Guam 96910

VIA: Chairman, Committee on Rules

Dear Mr. Speaker:

The Committee on Federal and Foreign Affairs to which was referred the **Bill 765-**(H.A.Cristobal) AN ACT TO CREATE THE COMMISSION ON DECOLONIZATION FOR THE IMPLEMENTATION AND EXERCISE OF CHAMORRO SELF-DETERMINATION., submits its Committee Report to the Legislature with the recommendation <u>TO DO PASS</u>.

The voting record is as follows:

9	To Do Pass
0	Not To Pass
0	Abstain
0	To place in Inactive File

Attached are all pertinent documents for your review.

Sincerely, 1. Cristobal HØPE ALVAREZ CRISTOBAL Senator

155 Hesler Street, Agana, Guam 96910 \* Telephone: (671) 472-3581/2/3 \* Facsimile: (671) 472-3585

Vice-Chairperson, Committee on Education \* Member, Committee on Health, Welfare & Senior Citizens \* Member, Committee on Judiciary & Criminal Justice, and Environmental Affairs \* Member, Committee on General Governmental Operations and Micronesian Affairs \*Member, Committee on Community, Housing & Cultural Affairs \* Member, Committee on Youth, Labor and Parks & Recreation \* Member, Commission on Self Determination \* Member, Political Status Education Coordinating Commission \* Member, Guam Finance Commission \* Alternate Secretary General, Asian-Pacific Parliamentarians' Union \* Member, Komitea Para Tiyan

## <u>Committee on Federal & Foreign Affairs</u>

## **VOTING SHEET**

# **BILL NO. 765 (H.A. Cristobal):** AN ACT TO CREATE THE COMMISSION ON DECOLONIZATION FOR THE IMPLEMENTATION AND EXERCISE OF CHAMORRO SELF-DETERMINATION.

Committee Members	To PASS	NOT to PASS	To ABSTAIN	To Place in INACTIVE FILE	SIGNATURE	
Sen. Hope A. CRISTOBAL Chairperson				(	Altestable	
Senator Angel SANTOS Vice-Chairperson	$\checkmark$				CAL	
Senator Tom ADA Member					X	
Senator J. WON PAT-BORJA Member	V				Ani	
Senator Mark CHARFAUROS Member	V				Biefe ( . China	
Senator L. LEON GUERRERO Member					forthe	
Senator V. <b>PANGELINAN</b> Member					7	
Senator Francis SANTOS Member					0	
Sen. E. <b>BARRETT-ANDERSON</b> Member						
Senator Anthony <b>BLAZ</b> Member	$\checkmark$				MZ	
Senator Mark FORBES Member					Afi	ſ
Senator C. <b>LEON GUERRERO</b> Member				Ć		

#### TWENTY-THIRD GUAM LEGISLATURE 1996 (SECOND) Regular Session

Bill No. <u>765</u> Introduced by:

1

2

H.A.Cristobal Alustobel

# AN ACT TO CREATE THE COMMISSION - ON DECOLONIZATION FOR THE IMPLEMENTATION AND EXERCISE OF CHAMORRO SELF-DETERMINATION.

## BE IT ENACTED BY THE PEOPLE OF THE TERRITORY OF GUAM:

Section 1. Statement of Legislative Findings and Purpose. 3 The Legislature recognizes that all the people of the territory of Guam have 4 democratically expressed their collective will and have recognized and 5 approved the inalienable right of the Chamorro people to self-6 determination. This includes the right to ultimately decide the future 7 political status of the territory of Guam as expressed in Section 102(a) of 8 the Guam Commonwealth draft Act as approved by the people of Guam 9 in a plebiscite held September 1988.\* Consistent with this intent, the 10 people of Guam have petitioned the United States Congress to also 11 recognize this inalienable right on behalf of the American people. 12 Noting that it has been almost 9 years since the people of Guam have 13 transmitted the Guam Commonwealth draft Act to the federal 14 government and that Section 102(a) has been significantly changed to 15 warrant rejection of this section of the document, the Legislature in the 16 interest of the will of the people of Guam, desirous to end colonial 17 discrimination and address long-standing injustice of a people, does 18

hereby, establish the Commission on Decolonization for the Implementation and Exercise of Chamorro Self-Determination.

#### Section 2. Definitions.

(a) Self-determination. Freedom of a people to determine the way in which they shall be governed and whether or not they shall be self-governed.

(b) Chamorro people of Guam. All inhabitants of Guam in 1898 and their descendants who have taken no affirmative steps to preserve or acquire foreign nationality.

Section 3. Legal and Moral Basis. The following documents provide and support the moral and legal basis for Chamorro Self-Determination: the 1898 Treaty of Peace between the United States and Spain; Chapter XI of the United Nations Charter; United States yearly reports to the United Nations on the Non Self-Governing Territory of Guam; 1950 Organic Act of Guam; UN Resolution 1541 (XV); UN Resolution 1514 (XV); Section 307(a) of the United States Immigration and Nationality Act; Part I, Article 1, Paragraph 1 and 3 of the International Covenant on Civil and Political Rights.

20 21

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

Section 4. Creation and Membership of Commission. 22 There is established a Commission on Decolonization for the Implementation and 23 Exercise of Chamorro Self-Determination for the people of Guam which 24 shall be composed of (10) members including the Chairperson. The 25 Governor shall serve as the Chairperson of the Commission. Three (3) 26 members of the Commission shall be appointed by the Governor, of 27 which two (2) shall be members of Chamorro rights organizations; three 28 (3) members of the Legislature: of which one (1) shall be a member of 29 and be selected by the Legislature's minority; one (1) member to be the 30

Chairperson of the Committee on Federal and Foreign Affairs; and one (1) to be appointed by the Speaker, who may appoint self; and one (1)member of the Mayors Council shall be appointed by the Mayors Council; one (1) member to represent the judiciary to be appointed by the Chief Justice of the Supreme Court of Guam, who may appoint self; and one (1) member to represent the youth of Guam to be appointed by the Speaker of the Youth Congress from among the qualified members of the Congress, who may appoint self. The Commission shall choose a vicechairperson from among the members of the Commission. No person shall be eligible to serve as a member of the Commission unless he or she shall be a citizen of the United States qualified to vote on Guam. Members (except for the Chairperson) shall serve throughout the life of the Commission and shall elect among themselves a Vice-Chairperson who shall serve as Chairperson in the absence of the Governor. Vacancies in the membership shall be filled in the same manner as the original appointment.

Section 5. Function. The general purpose of the Commission is to ascertain the desire of the Chamorro people of Guam as to their political relationship with the United States. Once the desire of the Chamorro people of Guam is ascertained, the Commission shall transmit that desire to the President and Congress of the United States and the Secretary General of the United Nations.

24

30

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

Section 6. Creation of Task Forces. The Commission shall create 25 three (3) Task Forces. Each task force shall be composed of seven (7) 26 27 members, appointed by the Commission, who are advocates for the status for which they are appointed. The three task forces are: (1) 28 Independence Task Force; (2) Free Association Task Force; and (3) 29 Statehood Task Force.

Section 7. Function of Task Forces. The three task forces shall draw upon the resources of the Commission, and no later than four (4) months from the date of their appointment, after conducting an extensive study, including input from the general public, each task force shall present a position paper to the Commission on their respective political status option for Guam.

1

2

3

4

5

6

7

8

9

10

11

12

13

18

19

20

21

22

23

24

25

26

27

28

29

30

Section 8. Office and Employees of the Commission. Considering that the majority of the activities of the Commission on Self-Determination have been fulfilled, the office and employees of the Commission on Self-Determination shall also serve as the office and employees of the Commission on Decolonization.

14 Section 9. Public Information Program. The Commission, in 15 conjunction with the Commission's task forces shall conduct an 16 extensive public education program throughout the island based on the 17 position papers submitted by each task force.

Section 10. Plebiscite Date and Voting Ballot. At every Primary election hereafter, until such time as a final status for the territory of Guam is determined by the Chamorro people, the Guam Election Commission, or any successors to it, shall also conduct a political status plebiscite at which the following question shall be asked of the Chamorro people:

"In recognition of your right to self-determination, which of the following political status options do you favor?" (Mark ONLY ONE):

1.	Independence	(	)
2.	Free Association	(	)
3.	Statehood	(	)